

**STAFF REPORT  
ZONING BOARD OF ADJUSTMENT**

**Thursday, October 12, 2017  
9:00 a.m.  
Room 105 Courthouse Annex  
Cascade County Commissioners Chambers**

**SUP #10-17**

**Subject Property Information**

Name of Applicant:	Amanda Tinsen 46 Fields Road Great Falls, MT 59405
Owner(s):	Tom Tinsen 46 Fields Road Great Falls, MT 59405
Legal Description:	S31, T20N, R4E
Geo- Code(s):	3016-31-1-01-07
Parcel Number(s):	2656500
Existing Zoning:	Suburban Residential (SR-2)
Requested Action:	Approval of a Special Use Permit to allow 2 <sup>nd</sup> dwelling.
Surrounding Land Uses / Zoning:	North: Agricultural / SR-1 South: Agricultural / SR-2 East: Agricultural/Res. / SR-2 West: Agricultural / SR-2
Current Land Use:	Residential Use
Applicable Regulations:	Sections 7.1.2.3, 7.1.1.3, & 10 Cascade County Zoning Regulations

### **General Information:**

The Cascade County Zoning Board of Adjustment is in receipt of a Special Use Permit application from Amanda Tinsen to allow a 2<sup>nd</sup> dwelling on her parents' land (Tom & Julie Tinsen) at 46 Fields Road, Great Falls, MT. The applicant is requesting that a Special Use Permit be granted as required by Section 7.1.2.3 and 7.1.1.3 of the Cascade County Zoning Regulations.

### **General Provisions**

A special use is a use for which conformance to additional standards will be required and shall be deemed to be a permitted use in its respective district, subject to the standards and requirements set forth herein, in addition to other applicable requirements of these regulations. All such uses are hereby said to possess characteristics of such unique and special forms that each specific use shall be considered as an individual case.

A special use permit may be issued only upon meeting all requirements in these regulations for a specific use which is explicitly mentioned as one of the "Uses Permitted Upon Issuance of a Special Use Permit as Provided in Section 10" within the respective zoning districts contained in Section 7 or Section 8.1.5 hereof. After the public hearing is closed, the Zoning Board of Adjustment can approve, deny, or approve with conditions the Special Use Permit. A separate Special Use Permit shall be required per each tract of land. The Special Use Permit fee shall be \$450.00.

### **Expiration**

The Zoning Board of Adjustment approval of the Special Use Permit shall be valid for only one particular use and shall expire one year after the date of approval, if construction or the use has not started. The Zoning Administrator may grant a one-time only six (6) month extension of the Zoning Board of Adjustment approval.

The Special Use Permit shall expire if the use ceases for six (6) months for any reason. Any further extension requests must be granted by the Zoning Board of Adjustment prior to the date of expiration.

### **Findings of Fact:**

1. The property is in a Suburban Residential (SR-2) Zoning District. The proposed 2<sup>nd</sup> dwelling is allowed in the Suburban Residential District pursuant to Section 7.1.2.3 of the Cascade County Zoning Regulations. The section reads, “[Uses Permitted Upon Issuance of a Special Use Permit] (2): ...as set forth under RR-5 District regulations may be used in SR-1 and SR-2 Districts.] Therefore 7.1.1.3 reads “A second dwelling , including ... 2 single family homes”
2. Tom and Julie Tinsen are the legal owners of the property. Amanda Tinsen is their daughter.
3. The property is not in violation of any Cascade County Zoning Regulations or any other County Ordinance, and county taxes are current.
4. Legal Notice of the application and the public hearing was published in the Great Falls Tribune on October 1, 2017 and October 8, 2017. As of writing this staff report, planning staff have received zero phone calls or written comments/concerns.
5. A special use permit may be revoked by the Cascade County Board of Adjustment at any time a building(s) or use(s) is deemed to be in violation of the standards and zoning requirements under which the special use permit was issued. A violation of a special use permit will be handled as any other violation under Section 13 of these regulations.
6. Appeals of the Zoning Board of Adjustment decision shall follow the process outlined in Section 12 of the Cascade County Zoning Regulations.

### **Findings with Respect to the Analysis Criteria**

Staff provides that the following analysis, findings and conclusion for each of the required criteria and conclusions provided under the controlling sections of the Zoning Regulations.

1. Conditions may be required that the Zoning Board of Adjustment determines if implemented, will mitigate potential conflicts in order to reach these conclusions.
2. The proposed development will not materially endanger the public health or safety.

Considerations:

- a. Traffic conditions in the vicinity, including the effect of additional traffic on streets and street intersections, and sight lines at street intersection and curb cuts.
- b. Provision of services and utilities including sewer, water, electrical, garbage collections, and fire protection.
- c. Soil erosion and sedimentation.
- d. Protection of public, community, or private water supplies, including possible adverse effects on surface waters or groundwater.

***Applicant: There should be no noticeable traffic count changes. No additional provisions are needed. No soil will be moved and the dwelling will be using the current well water.***

**Staff: Planning staff feels that this use will have a minimal disturbance to the surrounding neighbors in relationship to traffic count. No additional provisions are necessary and soil erosion will be minimal to non-existent. No surrounding water supplies will be affected.**

3. The proposed development is a public necessity, or will not substantially impact the value of adjoining property.

Considerations:

- a. The relationship of the proposed use and the character of the development to surrounding uses and development, including

possible conflicts between them and how these conflicts will be resolved.

- b. Whether the proposed development is so necessary to the public health, safety, and general welfare of the community or county as whole, to justify it regardless of its impact on the value of adjoining property.

***Applicant: The proposed SUP will not affect the surrounding neighbors. A 2<sup>nd</sup> dwelling on 20+ ac parcel should have no effect to public health and safety.***

**Staff: Staff feels the proposed SUP will have no effect with the surrounding uses due to the existing low populated area and large agriculture use and it should not negatively affect the general welfare of the community as a whole.**

- 4. The proposed development will be in harmony with the area in which it is located.

Considerations:

- a. The relationship of the proposed use and the character of development to surrounding uses and development, including possible conflicts between them and how these conflicts will be resolved.

***Applicant: I do not anticipate the second residence to cause conflict in this non-densely populated residential area.***

**Staff: Staff feels the residence will be in harmony with existing residences.**

- 5. The proposed development will be consistent with the Cascade County Growth Policy.

Considerations:

- a. Consistency with the growth policy objectives for the various planning areas, its definitions of the various land use classifications and activity centers, and its location standards.

***Goal 1: Sustain and strengthen the economic well-being of Cascade County's citizens.***

- A. *Stimulate the retention and expansion of existing businesses, new businesses, value-added businesses, wholesale and retail businesses, and industries including agriculture, mining, manufacturing/processing and forest products.*
- B. *Stabilize and diversify the county's tax base by encouraging the sustainable use of its natural resources.*
- C. *Identify and pursue primary business development that complements existing business, which is compatible with communities, and utilizes available assets. Identify and pursue targeted business development opportunities to include, but not limited to, manufacturing/heavy industry, telecommunications, and youth/social services.*
- D. *Promote the development of cultural resources and tourism to broaden Cascade County's economic base.*
- E. *Foster and stimulate well-planned entrepreneurship among the county's citizenry.*
- F. *Promote a strong local business environment. Encourage and strengthen business support mechanisms such as chambers of commerce, development organizations and business roundtable organizations.*
- G. *Improve local trade capture for Cascade County businesses. Promote local shopping as well as well-planned businesses and new businesses.*
- H. *Network with and support other economic development efforts in the region and statewide, in recognition of Cascade County's interdependence with other communities and to leverage available local resources.*
- I. *Encourage the growth of the agricultural economy.*
- J. *Stimulate the growth of the economy by encouraging the use of alternate methods of energy production, including wind energy.*

***Applicant: The placement of a 2<sup>nd</sup> dwelling on the 20+ ac site should not have any impact on neighboring businesses, tourism, regional economic development, or agriculture.***

**Staff: Staff feels the placement of a second home will not effect business, tourism, agriculture, and neighboring economic development.**

**GOAL 2: Protect and maintain Cascade County's rural character and the community's historic relationship with the natural resource development.**

**Objectives:**

- A. Foster the continuance of agriculture and forestry in recognition of their economic contribution and the intrinsic natural beauty of grazing areas, farmlands and forests.
- B. Preserve Cascade County's scenic beauty and conserve its forests, rangelands and streams, with their abundant wildlife and good fisheries.
- C. Preserve Cascade County's open space setting by encouraging new development to locate near existing towns and rural settlements and by discouraging poorly designed, land subdivisions and commercial development.
- D. Assure clean air, clean water, a healthful environment and good community appearance.
- E. Support the development of natural resources including but not limited to timber, mining, oil and gas production, and renewable energy production.
- F. Continue to work with federal and state agencies to redevelop properties within Cascade County which are currently undergoing Superfund and Brownfields process.

**Applicant: The placement of the 2<sup>nd</sup> dwelling on a 20 acre site should have little to no effect on the historical relationship with natural resources. Clean air will not be affected and open space and rangelands will be preserved.**

**Staff: Staff feels that this SUP will not affect the historical relationship of the natural resources. The placement of the mobile home on this large piece of land and connection to the existing utilities will be such a minimal alteration to the existing use.**

**GOAL 3: Maintain Agricultural economy**

- A. Protect the most productive soil types.
- B. Continue to protect soils against erosion.
- C. Protect the floodplain from non-agricultural development.
- D. Support the development of value-added agricultural industry in Cascade County utilizing the products from the regional area.

***Applicant: The placement of the mobile home on this large piece of land should have no effect on the existing soils or erosion. The location does not lie in the FEMA 100 year floodplain.***

**Staff:** The mobile home is being placed in a location where a structure was previously therefor not disturbing any future potential farming adventures.

***GOAL 4: Retain the presence of the US Military in Cascade County.***

***Objectives:***

- A. Encourage the federal congressional delegation to actively support maintaining the current mission status at a minimum.*
- B. Promote the location of additional military missions in Cascade County.*
- C. Encourage the reactivation of the runway at Malmstrom Air Force Base for fixed wing operations.*
- D. Refer to the Joint Land Use Study for resolving conflicts and promoting mission compatible development.*

***Applicant: The placement of the 2<sup>nd</sup> dwelling unit on the 20+ ac piece of land will not affect any missions pertaining to the US military in Cascade County.***

**Staff:** The placement of the mobile home will be in the MOD-E (Approach/Departure Clearance Surface) which states the mobile home will not be taller than 50'. The lot is also 7+ miles away from a launch facility.

***GOAL 5: Preserve and enhance the rural, friendly and independent lifestyle currently enjoyed by Cascade County's citizens.***

***Objectives:***

- A. Maintain Cascade County's citizens independent lifestyle and minimize local governmental intervention, to the extent possible, consistent with the requirements of a continually evolving economy and constantly changing population.*
- B. Preserve and promote Cascade County's rich cultural heritage, rooted in natural resource development and reflected in its numerous cultural/historic sites and archaeological areas.*



*C. Promote fire prevention measures throughout the county, giving special emphasis to the extreme fire hazards present at the wild land/urban interface.*

*D. Encourage the continued development of educational programs and facilities, recreational opportunities and spaces and health services for all county residents.*

***Applicant: With a SUP approval, the placement of the 2<sup>nd</sup> residence will allow the applicant to live in Cascade County independently while attending nursing school. The dwelling will not impact the educational facilities or cultural heritage of Cascade County. The dwelling will be acquiring an address so the fire department can respond to location if need for fire safety.***

**Staff: The application will likely not positively or negatively affect the Cascade County's citizens' rural lifestyle.**

- b. Consistency with the municipal and joint land use plans incorporated by the Growth Policy.

***Applicant: yes***

**Staff: The application will likely not have an impact on the municipal or joint land use plans.**

## Section 10.7 Operations

Operations in connection with the Special Use permits shall not be more objectionable to nearby properties by reason of noise, fumes, vibrations, or flashing lights, than would be the operation of any permitted use.

### **Motions:**

The following motions are provided for the board's consideration:

- A. Alternative 1: Move the Special Use Permit to allow the placement of a 2<sup>nd</sup> dwelling at 46 Fields Road, Great Falls, MT (parcel # 0002656500) be **denied** due to (ZBOA member proposing denial must delineate legal reason that the application be denied); or
- B. Alternative 2: Move the Board adopt the staff report and **approve** the Special Use Permit to allow the placement of a 2<sup>nd</sup> dwelling at 46 Fields Road, Great Falls, MT subject to the following conditions:

1. After completion of nursing school (2-3 years), applicant removes mobile home. If landowner chooses to keep mobile home, an approved new septic permit from City-County Health Department will be needed and a new septic system will need to be added due to higher use.
2. The applicant obtains any other required county, state, or federal permits and comply with regulations associated with any other permits.
3. Applicant obtains address from Cascade County Public Works / GIS / Mapping Addressing for E911 purposes
4. No part of structure extends into HMOD overlay.

Attachments:

- Special Use Permit Application, Site Plan, Vicinity Map
- Applicable Zoning Regulations, highlighted.

cc: Amanda Tinsen